

# Stormwater Utility Discussion Durham County

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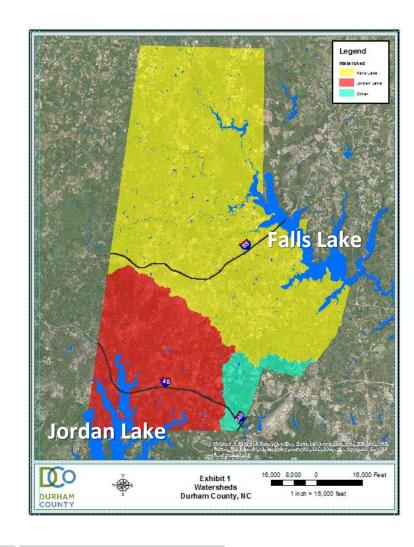
#### What We Plan to Cover

- Background
- Purpose of Today's Presentation
- Guiding Principles
- Progress to Date
- Commissioner Input and Feedback
- Next Steps



# **Durham County Watersheds**

- Neuse River including Falls Lake & Remainder
- Cape Fear River including Jordan Lake
  - Neuse River Rules = No New Cost
  - Falls Lake Rules (estimated costs):
    - Stage 1 = \$1,000,000
    - Stage 2 = \$67,000,000
  - Jordan Lake Rules (estimated costs):
    - Stage 1 = No New Cost
    - Stage 2 = \$5,900,000



Next Steps



### Purpose

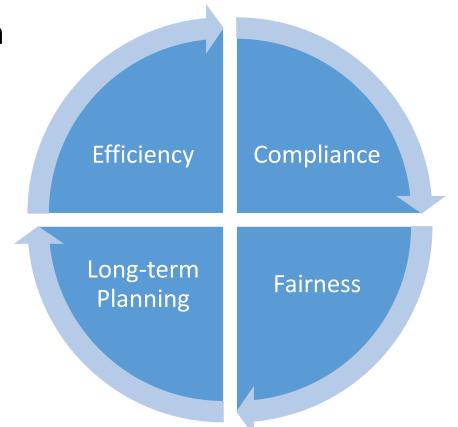
- Present results of additional data development, data relationship assessment, and credit program review
- Recommendations and next steps





# **Guiding Principles**

- Comply with the law and support a high quality of life, maintain public health, and be good stewards of the environment
- **Be fair** to our citizens in how we generate the needed revenue
- Implement a long-term financial plan being mindful of the need to increase revenues over time, minimize rate shocks, and account for future uncertainty regarding the regulations
- Make efficient choices



Discussi



#### **Revenue Requirements**

|                              | FY2021              | FY2022       | FY2023       | FY2024       | FY2025       | FY2026       | FY2027       |
|------------------------------|---------------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Staffing                     | \$ 458,000          | \$ 472,000   | \$ 486,000   | \$ 500,000   | \$ 516,000   | \$ 531,000   | \$ 547,000   |
| Program<br>Expenses          | \$ 118,000          | \$ 119,000   | \$ 120,000   | \$ 120,000   | \$ 121,000   | \$ 121,000   | \$ 122,000   |
| Capital<br>Administration    | \$ 207,000          | \$ 214,000   | \$ 262,000   | \$ 270,000   | \$ 280,000   | \$ 290,000   | \$ 300,000   |
| Capital                      | \$ 583 <i>,</i> 000 | \$ 607,000   | \$ 631,000   | \$ 656,000   | \$ 4,452,000 | \$4,630,000  | \$4,815,000  |
| Reserves                     | \$ 116,000          | \$189,000    | \$203,000    | \$215,000    | \$222,000    | \$581,000    | \$622,000    |
| Total Revenue<br>Requirement | \$ 1,482,000        | \$ 1,601,000 | \$ 1,702,000 | \$ 1,761,000 | \$ 5,591,000 | \$ 6,153,000 | \$ 6,406,000 |



Discussic



# November 4<sup>th</sup> Direction

- Additional data development to inform residential rate structure choices
  - Digitize 1,000 residential parcels
  - Recalculate Equivalent Residential Unit (ERU)
- Evaluate data relationships
- Looks for ways to reward environmental stewardship
  - Assessment of credit program options, costs, challenges, and benefits

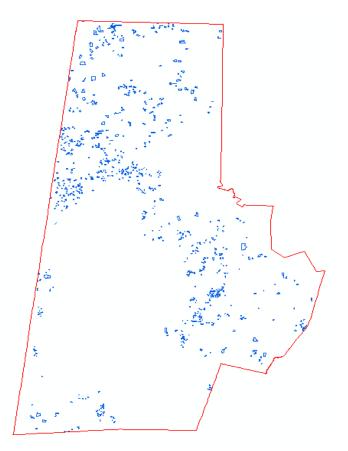




# **Residential Data Development**

- Additional residential properties were digitized in order to inform the creation of potential residential tiers
  - An additional 933 parcels were digitized to create an expanded sample of 1,000 residential parcels
- Residential sample impervious area statistical comparison

|                       | Original Sample<br>(square feet) | Expanded Sample<br>(square feet) |
|-----------------------|----------------------------------|----------------------------------|
| Min                   | 1,853                            | 764                              |
| Max                   | 44,103                           | 59,018                           |
| Average               | 6,412                            | 5,261                            |
| Median                | 5,079                            | 4,436                            |
| Standard<br>Deviation | 6,722                            | 3,736                            |



Residential Sample Locations

/ork To Date

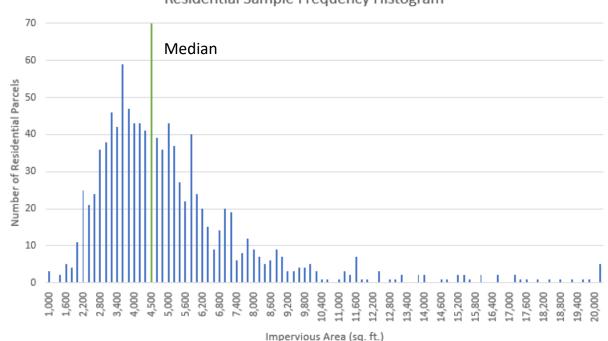
Discussion

Next Step



# **Residential Data Development**

- The expanded residential sample resulted in a reduction of the Equivalent Residential Unit (ERU) by approximately 500 square feet.
- The new ERU may be rounded to 4,500 square feet of impervious area for ease of public communication.
- For reference, the ERU for the City of Durham is 2,400 square feet of impervious area
  - Three residential tiers with non-residential properties charged based on the number of ERUs



Residential Sample Frequency Histogram

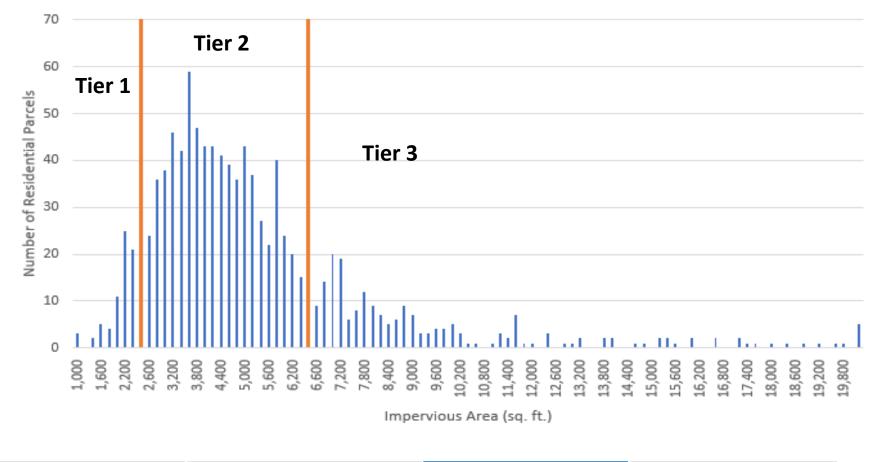
ork To Date

Discussion



### **Example of Residential Tiers**

Residential Sample Frequency Histogram





#### Impervious Area and Income Assessment

- To evaluate concerns about affordability, we assessed correlations between impervious area and indicators of wealth
- Indicators of wealth used in the correlation assessment include
  - Total tax value (land and building)
  - Building tax value
  - Median household income at the Census Tract level
  - Median household income at the Census Block Group level



Impervious Area = 3,598 sq. ft. Total Tax Value = \$602,798

Vork To Date

Discussion



#### Impervious Area and Income Assessment

- There is some correlation between wealth indicators and impervious area
- Impervious area and total tax value (land and building), has the strongest correlation
  - 32.7% of the variation in impervious area can be attributed to the total tax value

| Wealth Indicator                    | R <sup>2</sup> value |
|-------------------------------------|----------------------|
| Total Tax Value (Land and Building) | 0.327                |
| Building Tax Value                  | 0.315                |
| Census Tract MHI                    | 0.008                |
| Census Block Group MHI              | 0.005                |



# Credit Program Assessment

- At a national level:
  - 52% of stormwater utilities have a credit program
  - 54% of stormwater utilities with credit programs offer credits to residential and non-residential customers
  - For 85% of utilities with credit programs, only 1%-5% of parcels receive credits
  - 97% of utilities with a credit program, have a credit cap

| Utility               | Credit program                  |
|-----------------------|---------------------------------|
| City of Durham        | Non-residential                 |
| City of Raleigh       | Non-residential                 |
| Granville County      | Non-residential                 |
| Person County         | Non-residential                 |
| City of Greensboro    | Non-residential                 |
| City of Winston-Salem | Non-residential                 |
| City of Fayetteville  | Non-residential                 |
| City of Greenville    | None                            |
| City of Wilmington    | None                            |
| City of Charlotte     | Residential and Non-residential |



# Agriculture/Silviculture Credits

- Agriculture and Silviculture credits are not common
- The Northeast Ohio Regional Sewer District offers a credit for agricultural conservation planning.
- The maximum credit amount for this type of credit is 25%.
- The credit is only good for 1 year and customers must reapply annually.
- Less than 0.1% of customers apply for and receive this credit

| Conservation<br>Plan Type | Submittal Criteria               | Credit<br>Available |
|---------------------------|----------------------------------|---------------------|
| Comprehensive             | A Comprehensive Nutrient         | 25%                 |
| Nutrient                  | Management Plan (CNMP)           |                     |
| Management                | certified by the Natural         |                     |
| Plan                      | Resources Conservation Service   |                     |
|                           | (NRCS) District Conservationist. |                     |
| Prescriptive              | A Prescriptive Grazing Plan      | 25%                 |
| Grazing Plan              | certified by the NRCS District   |                     |
|                           | Conservationist.                 |                     |
| Forest                    | A Forest Management Plan         | 15%                 |
| Management                | certified by a Professional      |                     |
| Plan                      | Forester                         |                     |
| Conservation              | A Conservation Plan addressing   | 15%                 |
| Plan                      | a specific need certified by the |                     |
|                           | NRCS District Conservationist    |                     |



# Public Education Monthly Outline

- February
  - Coordination with County staff
  - Finalize Public Education and Engagement Plan
  - Set Up Project web page on County site
  - Durham County TV Show discussions
  - Fact Sheet/FAQs (Frequently Asked Questions) Distribute
- March
  - Public Meetings (4)
    - Schedule Dates and Locations
    - Advertise (County tools, meeting flyer)
    - Conduct and Document Feedback



# Public Education Monthly Outline

- April
  - Targeted Rate Payer Meetings
  - Briefings for County Officials
- May
  - Public Open House Events (4)
    - Schedule Dates and Locations
    - Advertise (County tools, meeting flyer)
    - Conduct and Document Feedback
- June
  - Prepare Fact Sheet (Frequently Asked Questions)
  - Durham County TV Show Discussions



# Recommendations

- Update the Equivalent Residential Unit (ERU) based on the expanded residential sample
  - ERU = 4,500 square feet
- Tiered Residential Rate structure with 3 flat rates
  - Non-single family residential properties will be charged based on number of ERUs
  - Define agricultural uses which include dwellings as single family residential
    - Fairest to the agricultural community
    - Consistent with goals related to low intensity development





### Feedback

• BOCC weigh-in on credit program interest







# **Next Steps**

- Measure remaining residential properties
  - Allows tiered residential rate structure with multiple flat rates
  - Identify agricultural uses which include dwellings as single family residential
- Consideration of credit program based on BOCC feedback
- Move ahead with expanded public outreach program



# Thank you!